



**Greens/EFA counterproposal to the “single” External Instrument for the post-2020
Multiannual Financial Framework (MFF)
Covering foreign affairs, enlargement, neighbourhood, development and defence**

6.06.2018

General remarks:

- The Greens/EFA Group agrees with the Commission and the EEAS that compared to the current financial architecture for External Action, the future structure should be simpler and more coherent.
- However, contrary to the Commission, the Greens/EFA group rejects the idea of the Commission to merge 12 external financing instruments in one “External Action” instrument in which 20% of the unallocated funds are possibly earmarked for “migration”.¹
- The future financial architecture needs to strike the balance between predictability and flexibility. We see room for merging 6 external action instruments and 5 development cooperation instruments. We stress the importance of maintaining separate instruments for the most important Union policies: Enlargement (IPA), neighbourhood (ENI), development (merger of DCI and EDF), human rights and democracy (EIDHR) and civilian conflict prevention/crisis response (IcSP).
- As regards Union support for closer military cooperation between Member States, the Greens/EFA Group rejects the idea to use scarce EU budget resources for supplementing Member States military spending and instead proposes maximal pooling of national funds in an off-budget European Peace or better: Military/Defence Facility.
- Overall, the Greens/EFA Group believes that the next MFF provides an opportunity to correct the trend of a foreign and development policy driven by short-term interests, particularly migration control. Over the past years, we have witnessed the creation of a large number of trust funds and facilities, which are beyond parliamentary control. Migration is a global phenomenon that will remain a challenge, as well as an opportunity, and should be addressed by instruments, that are shaped in ordinary, transparent and democratic co-decision processes. Time is over for non-democratic ad hoc solutions via “emergency” trust funds that deliver dubious results.

¹ Commission proposal leaked by POLITICO:
<https://www.politico.eu/wp-content/uploads/2018/03/JunckerBudgetLetter.pdf> and https://www.politico.eu/wp-content/uploads/2018/03/AnnextoJunckerEUBudgetLetter.pdf?utm_source=POLITICO.EU&utm_campaign=46f72ed7a2-EMAIL_CAMPAIGN_2018_03_05&utm_medium=email&utm_term=0_10959edeb5-46f72ed7a2-190276213

Greens/EFA proposed list of external financing instruments for the next MFF

Instruments 2014-2020	Greens/EFA proposal next MFF
Development and Humanitarian Aid	
Development Cooperation Instrument (DCI)	Development Cooperation Instrument
European Development Fund (EDF), excl. African Peace Facility	
European Fund for Sustainable Development	
EDF: ACP Investment Facility	
EDF: Overseas Countries and Territories	
Humanitarian Aid	Humanitarian Aid
External Action	
European Instrument for Democracy and Human Rights	European Instrument for Democracy and Human Rights
Instrument contributing to Stability and Peace	Instrument contributing to Stability and Peace
Common Foreign and Security Policy	Common Foreign and Security Policy
Partnership Instrument for Cooperation with Third Countries	External Instrument
Instrument for Nuclear Safety Cooperation	
External Lending Mandate	
Guarantee Fund for External Action	
Macro Financial Assistance	
Cooperation with Greenland	
Enlargement and Neighbourhood	
Instrument for Pre-Accession Assistance	Instrument for Pre-Accession Assistance
European Neighbourhood Instrument	European Neighbourhood Instrument
Defence	
Europe Defence Industrial Development Programme	Europe Defence Industrial Development Programme
Off-budget: European Peace Facility for military co-operation	
Common Foreign and Security Policy - Operations with Defence Implications (Athena)	Common Foreign and Security Policy - Operations with Defence Implications (Athena)
European Development Fund - African Peace Facility	European Development Fund - African Peace Facility
	Capacity Building for Security and Development, CBSD (possibility to merge with enlarged AFP with global coverage)
	European Defence Fund, capability window: Europe Defence Industrial Development Programme (possibly within enlarged Athena)
	European Defence Fund, research window: Defence Research Programme (possibly within enlarged Athena)
	Cluster on joint defence procurement and military training (possibly within enlarged Athena)
	Cluster(s) on PESCO projects which have financial implications